

Boise City / Ada County Continuum of Care HMIS and CES Privacy Policy

This Policy describes standards for the privacy of personal information collected and stored in the Boise City / Ada County Continuum of Care Homeless Management Information System (BCAC CoC HMIS), as well as personal information collected for the purposes of the Boise City / Ada County Continuum of Care Coordinated Entry System (BCAC CoC CES). The standards seek to protect the confidentiality of personal information while allowing for reasonable, responsible, and limited uses and disclosures of data. This Privacy Policy (hereinafter referred to as “Policy”) is based on principles of fair information practices recognized by the information privacy and technology communities.

This Policy defines the privacy standards that will be required of any organization within the BCAC CoC that records, uses, or processes personally identifiable information (PII) on clients at-risk of or experiencing homelessness for the BCAC CoC HMIS or the BCAC CoC CES. Organizations must also comply with federal, state, and local laws that require additional confidentiality protections, where applicable.

This Policy recognizes the broad diversity of organizations that participate in the BCAC CoC HMIS and / or the BCAC CoC CES, and the differing programmatic and organizational realities that may demand a higher standard for some activities. Some organizations (e.g., such as those serving victims of domestic violence) may choose to implement higher levels of privacy standards because of the nature of the clients they serve and / or service provision. Others (e.g., large emergency shelters) may find higher standards overly burdensome or impractical. At a minimum, however, all organizations must meet the privacy standards described in this Policy. This approach provides a uniform floor of protection for clients at-risk of or experiencing homelessness with the possibility of additional protections for organizations with additional needs or capacities.

The following sections discuss the BCAC CoC HMIS and the BCAC CoC CES privacy standards.



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I. BCAC CoC HMIS and BCAC CoC CES Privacy Standards: Definitions and Scope

a. Definition of Terms

- i. *Personally Identifiable Information (PII)*: Any information maintained by or for a Covered Homeless Organization about a client at-risk of or experiencing homelessness that: (1) identifies, either directly or indirectly, a specific individual; (2) can be manipulated by a reasonably foreseeable method to identify a specific individual; or (3) can be linked with other available information to identify a specific individual.
- ii. *Covered Homeless Organization (CHO)*: Any organization (including its employees, volunteers, affiliates, contractors, and associates) that records, uses, or processes PII on clients at-risk of or experiencing homelessness for an HMIS or CES. This definition includes both organizations that have direct access to the BCAC CoC HMIS and / or the BCAC CoC CES, as well as those organizations who do not but do record, use, or process PII.
- iii. *Processing*: Any operation or set of operations performed on PII, whether or not by automated means, including but not limited to collection, maintenance, use, disclosure, transmission, and destruction of the information.
- iv. *HMIS and CES Uses and Disclosures*: The uses and disclosures of PII that are allowed by this Policy.
- v. *Uses and Disclosures*: Uses are those activities internal to any given CHO that involves interaction with PII, whereas disclosures are those activities in which a CHO shares PII externally.

II. Applying the BCAC CoC HMIS and BCAC CoC CES Privacy Policy

This Policy applies to any homeless assistance organization that records, uses, or processes personally identifiable information (PII) for the BCAC CoC HMIS or BCAC CoC CES. A provider that meets this definition is referred to as a covered homeless organization (CHO). All PII maintained by a CHO is subject to these standards.

Any CHO that is covered under the Health Insurance Portability and Accountability Act (HIPAA) is not required to comply with this Policy if the CHO determines that a substantial portion of its PII about clients



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at-risk of or experiencing homelessness is protected health information as defined in the HIPAA rules. Exempting HIPAA-covered entities from this Policy avoids all possible conflicts between the two sets of rules.

This Policy gives precedence to the HIPAA privacy and security rules because:

- 1) The HIPAA rules are more finely attuned to the requirements of the health care system;
- 2) The HIPAA rules provide important privacy and security protections for protected health information; and
- 3) Requiring a homeless provider to comply with or reconcile two sets of rules would be an unreasonable burden.

It is possible that part of a homeless organization's operations may be covered by this Policy while another part is covered by the HIPAA standards. A CHO that, because of organizational structure, legal requirement, or other reason, maintains personal information about a client at-risk of or experiencing homelessness that does not fall under this Policy (e.g., the information is subject to the HIPAA health privacy rule) must describe that information in its privacy notice and explain the reason the information is not covered. The purpose of the disclosure requirement is to avoid giving the impression that all personal information will be protected under this Policy if other standards or if no standards apply.

III. Allowable HMIS and CES Uses and Disclosures of Personally Identifiable Information (PII)

Client consent for any uses and disclosures defined in this section is assumed when organizations follow HUD HMIS Standards for notifying clients of privacy policies. (see Appendix A).

A CHO may use or disclose PII from the BCAC CoC HMIS and / or the BCAC CoC CES under the following circumstances:

- 1) To provide or coordinate services for an individual or household;
- 2) For functions related to payment or reimbursement for services;
- 3) To carry out administrative functions, including but not limited to legal, audit, personnel, oversight and management functions; or
- 4) For creating deidentified PII.



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CHOs, like other institutions that maintain personal information about individuals, have obligations that may transcend the privacy interests of clients. The following additional uses and disclosures recognize those obligations to use or share personal information by balancing competing interests in a responsible and limited way. Under this Policy, these additional uses and disclosures are permissive and not mandatory (except for first party access to information and any required disclosures for oversight of compliance with this Policy). However, nothing in this Policy modifies an obligation under applicable law to use or disclose personal information.

Uses and disclosures required by law. A CHO may use or disclose PII when required by law to the extent that the use or disclosure complies with and is limited to the requirements of the law.

Uses and disclosures to avert a serious threat to health or safety. A CHO may, consistent with applicable law and standards of ethical conduct, use or disclose PII if:

- 1) The CHO, in good faith, believes the use or disclosure is necessary to prevent or lessen a serious and imminent threat to the health or safety of an individual or the public; and
- 2) The use or disclosure is made to a person reasonably able to prevent or lessen the threat, including the target of the threat.

Uses and disclosures about victims of abuse, neglect or domestic violence. A CHO may disclose PII about an individual whom the CHO reasonably believes to be a victim of abuse, neglect or domestic violence to a government authority (including a social service or protective services organization) authorized by law to receive reports of abuse, neglect or domestic violence under the following circumstances:

- 1) Where the disclosure is required by law and the disclosure complies with and is limited to the requirements of the law;
- 2) If the individual agrees to the disclosure; or
- 3) To the extent that the disclosure is expressly authorized by statute or regulation; and the CHO believes the disclosure is necessary to prevent serious harm to the individual or other potential victims; or if the individual is unable to agree because of incapacity, a law enforcement or other public official authorized to receive the report represents that the PII for which disclosure is



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sought is not intended to be used against the individual and that an immediate enforcement activity that depends upon the disclosure would be materially and adversely affected by waiting until the individual is able to agree to the disclosure.

A CHO that makes a permitted disclosure about victims of abuse, neglect or domestic violence must promptly inform the individual that a disclosure has been or will be made, except if:

- 1) The CHO, in the exercise of professional judgment, believes informing the individual would place the individual at risk of serious harm; or
- 2) The CHO would be informing a personal representative (such as a family member or friend), and the CHO reasonably believes the personal representative is responsible for the abuse, neglect or other injury, and that informing the personal representative would not be in the best interests of the individual as determined by the CHO, in the exercise of professional judgment.

Uses and disclosures for academic research or evaluation purposes. A CHO may use or disclose PII for academic research or evaluation conducted by an individual or institution that has a formal relationship with the CHO if the research / evaluation is conducted either:

- By an individual employed by or affiliated with the organization for use in a research / evaluation project conducted under a written research / evaluation agreement approved in writing by a program administrator (other than the individual conducting the research / evaluation) designated by the CHO; or
- By an institution for use in a research / evaluation project conducted under a written research / evaluation agreement approved in writing by a program administrator designated by the CHO.

A written research / evaluation agreement must:

- 1) Establish rules and limitations for the processing and security of PII in the course of the research / evaluation;
- 2) Provide for the return or proper disposal of all PII at the conclusion of the research / evaluation;
- 3) Restrict additional use or disclosure of PII, except where required by law; and
- 4) Require that the recipient of data formally agree to comply with all terms and conditions of the agreement.



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A written research / evaluation agreement is not a substitute for approval of a research project by an Institutional Review Board, Privacy Board, or other applicable human subjects protection institution.

Any research / evaluation on the nature and patterns of homelessness (at the CoC-wide level) that uses PII HMIS data will take place only on the basis of specific agreements between researchers and the entity that administers the HMIS. These agreements must be approved by the Executive Committee of the BCAC CoC and must reflect adequate standards for the protection of confidentiality of data.

Disclosures for law enforcement purposes. A CHO may, consistent with applicable law and standards of ethical conduct, disclose PII for a law enforcement purpose to a law enforcement official under any of the following circumstances:

- In response to a lawful court order, court-ordered warrant, subpoena or summons issued by a judicial officer, or a grand jury subpoena;
- If the law enforcement official makes a written request for protected personal information that:
 - Is signed by a supervisory official of the law enforcement organization seeking the PII;
 - States that the information is relevant and material to a legitimate law enforcement investigation;
 - Identifies the PII sought;
 - Is specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought; and
 - States that de-identified information could not be used to accomplish the purpose of the disclosure.
- If the CHO believes in good faith that the PII constitutes evidence of criminal conduct that occurred on the premises of the CHO;
- In response to a verbal request for the purpose of identifying or locating a suspect, fugitive, material witness or missing person and the PII disclosed consists only of name, address, date of birth, place of birth, Social Security Number, and distinguishing physical characteristics; or
- If the official is an authorized federal official seeking PII for the provision of protective services to the President or other persons authorized by 18 U.S.C. 3056, or to foreign heads of state or other persons authorized by 22 U.S.C. 2709(a)(3), or for the conduct of investigations authorized by 18



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U.S.C. 871 and 879 (threats against the President and others); and the information requested is specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought.

IV. Privacy Requirements

All CHOs involved with the BCAC CoC HMIS and / or the BCAC CoC CES must comply with the privacy requirements described in this Notice with respect to:

- 1) Data collection limitations;
- 2) Data quality;
- 3) Purpose and use limitations;
- 4) Openness;
- 5) Access and correction; and
- 6) Accountability.

A CHO must comply with federal, state, and local laws that require additional confidentiality protections. All additional protections must be described in the CHO's privacy notice. A CHO must comply with all privacy protections in this Notice and with all additional privacy protections included in its privacy notice, where applicable.

A CHO may maintain a common data storage medium with another organization (including but not limited to another CHO) that includes the sharing of PII. When PII is shared between organizations, responsibilities for privacy may reasonably be allocated between the organizations. Organizations sharing a common data storage medium and PII may adopt differing privacy policies as they deem appropriate, administratively feasible, and consistent with this Policy, which allows for the de-duplication of clients at-risk of or experiencing homelessness at the CoC level.

V. Collection Limitation

A CHO may collect PII only when appropriate to the purposes for which the information is obtained or when required by law. A CHO must collect PII by lawful and fair means and, where appropriate, with the knowledge of the individual. A CHO must post a sign at each intake desk (or comparable location) that explains generally the reasons for collecting this information (BCAC CoC Consumer Notice). Consent of



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the individual for data collection may be assumed when the BCAC CoC Consumer Notice is properly displayed according to this Policy.

VI. Data Quality

PII collected by a CHO must be relevant to the purpose for which it is to be used. To the extent necessary for those purposes, PII should be accurate, complete, and timely, as defined by the BCAC Data Quality Monitoring Plan (Appendix VI.III of the BCAC CoC Policies & Procedures). A CHO must develop and implement a plan to dispose of, or remove identifiers from, PII that is not in current use seven years after the PII was created or last changed (unless a statutory, regulatory, contractual, or other requirement mandates longer retention).

VII. Purpose Specification and Use Limitation

A CHO may use or disclose PII only if the use or disclosure is allowed by this Policy. A CHO may assume consent for all uses and disclosures specified in this Policy and for uses and disclosures determined by the CHO to be compatible with those specified in this Policy. This Policy limits the disclosure of PII to the minimum necessary to accomplish the purpose of the disclosure. Uses and disclosures not specified in this Notice can be made only with the consent of the client or when required by law.

A CHO processing PII for the purposes of the BCAC CoC HMIS and / or the BCAC CoC CES will agree to additional restrictions on the use or disclosure of the client's PII at the request of the client, where it is reasonable to do so. This can include, but is not limited to, the following additional restrictions:

- 1) Entering client PII into the BCAC CoC HMIS so that it is not shared with any other CHO; or
- 2) Using de-identified client information when coordinating services through the BCAC CoC CES.

A CHO, in the exercise of professional judgment, will communicate with a client who has requested additional restrictions, when it is reasonable to agree to these and alternatives in situations where it is not reasonable.



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VIII. Openness

A CHO must adhere to this Policy describing its practices for the processing of PII and must provide a copy of this Policy to any individual upon request. If a CHO maintains a public web page, the CHO must post the current version of this Policy on the web page. A CHO must post the BCAC Consumer Notice stating the availability of this Policy to any individual who requests a copy.

This Policy may be amended at any time and amendments may affect PII obtained by a CHO before the date of the change. An amendment to this Policy regarding use or disclosure will be effective with respect to information processed before the amendment, unless otherwise stated.

CHOs are obligated to provide reasonable accommodations for persons with disabilities throughout the data collection process. This may include but is not limited to, providing qualified sign language interpreters, readers or materials in accessible formats such as Braille, audio, or large type, as needed by the individual with a disability. See 24 CFR 8.6; 28 CFR 36.303. Note: This obligation does not apply to CHOs who do not receive federal financial assistance and who are also exempt from the requirements of Title III of the Americans with Disabilities Act because they qualify as “religious entities” under that Act.

In addition, CHOs that are recipients of federal financial assistance shall provide required information in languages other than English that are common in the community, if speakers of these languages are found in significant numbers and come into frequent contact with the program. See *HUD Limited English Proficiency Recipient Guidance* published on December 18, 2003 (68 FR 70968).

IX. Access and Correction

In general, a CHO must allow an individual to inspect and to have a copy of any PII about the individual. A CHO must offer to explain any information that the individual may not understand. A CHO must consider any request by an individual for correction of inaccurate or incomplete PII pertaining to the individual. A CHO is not required to remove any information but may, in the alternative, mark information as inaccurate or incomplete and may supplement it with additional information.



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A CHO may reserve the ability to rely on the following reasons for denying an individual inspection or copying of the individual's PII:

- 1) Information compiled in reasonable anticipation of litigation or comparable proceedings;
- 2) Information about another individual (other than a health care or homeless provider);
- 3) Information obtained under a promise of confidentiality (other than a promise from a health care or homeless provider) if disclosure would reveal the source of the information; or
- 4) Information, the disclosure of which would be reasonably likely to endanger the life or physical safety of any individual.

A CHO can reject repeated or harassing requests for access or correction. A CHO that denies an individual's request for access or correction must explain the reason for the denial to the individual and must include documentation of the request and the reason for the denial as part of the PII about the individual.

X. Accountability

A CHO must establish a procedure for accepting and considering questions or complaints about this Policy. A CHO must require each member of its staff (including employees, volunteers, affiliates, contractors and associates) to sign a confidentiality agreement that acknowledges receipt of a copy of this Policy and that pledges to comply with this Policy.



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Appendix A

This appendix addresses special considerations for Runaway and Homeless Youth (RHY) Program service providers, per the [RHY Program HMIS Manual](#).

I. No Consent Required for Data Collection

Data collection is the process of collecting and entering information into the BCAC CoC HMIS or the BCAC CoC CES by RHY program staff. All RHY projects are required to collect specific data elements, including the HUD Universal Data Elements and program-specific data elements for the RHY-funded project for which they receive funding (Street Outreach Program, Basic Center Program, Transitional Living Program).

The Runaway and Homeless Youth Act requires that a RHY grantee “keep adequate statistical records profiling the youth and family members whom it serves (including youth who are not referred to out-of-home shelter services).”

RHY grantees are not required to obtain youth or parental consent to collect and enter youth data into the BCAC CoC HMIS or the BCAC CoC CES.

II. Consent Needed for Data Sharing

Data sharing refers to the sharing of client information per the Policy laid out in this document. For RHY grantees, data can only be shared if written consent is obtained from the parent or legal guardian of a youth who is under age 18, or with written consent from a youth who is 18 or older.

The RHY rule states the following regarding data sharing:

Pursuant to the Act, no records containing the identity of individual youth served by a Runaway and Homeless Youth grantee may be disclosed except:

- 1) For Basic Center Program grants, records maintained on individual youth shall not be disclosed without the informed consent of the youth and parent or legal guardian to anyone other than



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another organization compiling statistical records, or a government organization involved in the disposition of criminal charges against the youth;

- 2) For Transitional Living Programs, records maintained on individual youth shall not be disclosed without the informed consent of the youth to anyone other than an organization compiling statistical records;
- 3) Research, evaluation, and statistical reports funded by grants provided under section 343 of the Act are allowed to be based on individual youth data, but only if such data are de-identified in ways that preclude disclosing information on identifiable youth;
- 4) Youth served by a Runaway and Homeless Youth grantee shall have the right to review their records; to correct a record or file a statement of disagreement; and to be apprised of the individuals who have reviewed their records;
- 5) The Department of Health and Human Services (HHS) policies regarding confidential information and experimentation and treatment shall not apply if HHS finds that state law is more protective of the rights of youth;
- 6) Procedures shall be established for the training of RHY program staff in the protection of these rights and for the secure storage of records. 45 CFR § 1351.21.

I. Special Consideration for RHY-Funded Programs

In consideration of the guidance laid out in the RHY Program HMIS Manual, RHY-funded grantees shall enter data into the BCAC CoC HMIS and / or the BCAC CoC CES for youth served and seeking services that will not be shared with any other CHO, unless the grantee receives written consent from the youth or parent / legal guardian of the youth served that allows the disclosure of the youth's PII for the permissible purposes laid out in this Policy.

